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ORIGIN IO-11

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NEA - ALATHERTON

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P 112059Z JAN 76

FM SECSTATE WASHDC

TO USMISSION USUN NEW YORK PRIORITY

AMEMBASSY GEORGETOWN

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E.O. 11652: N/A

TAGS: PFOR, UN, GY

SUBJECT: GUYANA: UNSC ON MIDDLE EAST

1. INCLUDED IN AMBASSADOR MANN'S ROUND OF STATE DEPARTMENT DISCUSSIONS WAS FORTY-MINUTE CALL ON IO DEPUTY ASSISTANT SECRETARY BAKER. ASKED AT OUTSET FOR GOG VIEWS ON UPCOMING SC DEBATE ON MIDDLE EAST, MANN SPOKE GENERALLY SAYING GOG ENDORSED RESOLUTIONS 242 AND 338. HE EMPHASIZED THAT PALESTINIAN5 , MUST BE INTEGRAL PART OF ME SETTLEMENT. MANN ALSO STATED THERE WAS SOME ALARM AT THE IMPLICATIONS OF THE LAST FEW MONTHS OF RECENT UNGA SESSION, NOTABLY ZIONISM VOTE AND SUBSEQUENT SUGGESTION BY US SPOKESMAN THAT UN VOTES WOULD HAVE A BEARING ON BILATERAL RELATIONS. HE REQUESTED COMMENT ON THIS 8ND USG POSITION ON UPCOMING ME DEBATE.

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2. BAKER POINTED OUT WE NOT PROPONENTS OF SC MEETING

ON ME. WE REGARD GENEVA AS APPROPRIATE FRAMEWORK FOR NEGOTIATIONS AND DO NOT WISH TO SEE SC DO ANYTHING WHICH WOULD DIMINISH ITS PROSPECTS. SUBSTANTIVELY, WE WOULD OPPOSE ANYTHING WHICH DIRECTLY OR INDIRECTLY ALTERS THE FRAMEWORK ON WHICH THERE IS ALREADY AGREEMENT. WE DO

BELIEVE THERE ARE LEGITIMATE PALESTINIAN CONCERNS ON THE ME QUESTION, BUT ALSO FIRMLY BELIEVE THAT AN SC IMPOSITION OF SUBSTANTIVE POSITIONS ON PALESTINIAN PROBLEM ONTO GENEVA FRAMEWORK WOULD DAMAGE THAT FRAMEWORK.

3. WITH REGARD TO PLO PARTICIPATION, BAKER STRESSED USG CONCERN FOR THE INTEGRITY OF PROCEDURES OF SC, AND POINTED OUT THAT FULL PARTICIPATION IN SC DEBATE WAS RESERVED FOR UN MEMBER STATES UNDER SC RULES. USG WOULD OPPOSE PLO PARTICIPATION WITH PREROGATIVES OF UN MEMBER STATE AS SOLIDIFYING A BAD PRECEDENT WHICH OTHER MOVEMENTS OR EXILED GOVERNMENTS MIGHT TRY TO USE IN FUTURE.

4. MANN STATED THAT PLO COULD MAKE SIGNIFICANT CONTRIBUTION IN ANY FRAMEWORK IN NEW YORK, GENEVA, ANYWHERE, AND WONDERED THAT USG SEEMED MORE CONCERNED WITH QUOTE INTEGRITY OF PROCEDURES UNQUOTE. HE WONDERED WHAT PROCEDURE MIGHT BE EMPLOYED BESIDES RULE 37. BAKER POINTED OUT THAT RULE 39 ENABLED SC TO INVITE INDIVIDUALS PROVIDE RELEVANT STATEMENTS BEFORE COUNCIL AND AGAIN NOTED RESPONSIBILITY OF SC MEMBERS TO THINK IN TERMS NOT JUST OF ISSUE AT HAND, BUT FUTURE EFFECTIVENESS OF SC AS AN INSTITUTION.

5. MANN RAISED 1/9 NEW YORK TIMES ARTICLE WHICH REFERRED TO STATE DEPARTMENT QUOTE ZAP LIST UNQUOTE LINKING UN VOTES WITH AID CUTOFFS. BAKER POINTED OUT THAT A RANGE OF FACTORS ARE CONSIDERED IN THE EVALUATION OF OUR BILATERAL RELATIONS, AND ACTIONS IN MULTILATERAL FORA ONE OF THOSE FACTORS. BAKER FURTHER POINTED OUT THAT CONGRESS SHOWING INCREASING CONCERN FOR USG FOREIGN POLICY. WHEN ASKED ABOUT OUSE INTERNATIONAL RELATIONS COMMITTEE RESOLUTION ENDORSING A GET-TOUGH APPROACH LIMITED OFFICIAL USE

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AND SENATE FOREIGN RELATIONS COMMITTEE REPORT PROHIBITING THE POLITICIZATION OF ECONOMIC AID, BAKER REPLIED HE UNDERSTOOD THAT NEITHER ACTION CARRIED FORCE OF LAW BUT DID REFLECT SERIOUS INDICATIONS OF THE THINKING AND CONCERNS OF COMMITTEES WHICH WE ARE OBLIGED TO TAKE INTO ACCOUNT.

6. ZIONISM VOTE: MANN REFERRED TO AFRICAN COUNTRIES'

ATTEMPT TO DEFUSE ZIONISM ISSUE IN THIRD COMMITTEE BY ASKING INDIA TO INITIATE REQUEST TO HAVE QUESTION REFERRED TO HUMAN RIGHTS COMMITTEE. HE ASSERTED THAT USG HAD DISSUADED INDIAN REPRESENTATIVE FROM ACTION WHICH GUYANA COULD HAVE SUPPORTED. HE CONCLUDED THAT

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THAT IT WASN'T QUOTE FAIR TO MAKE REPRESENTATIONS THAT COUNTRIES WERE HOT AND SWEATY TO PUSH BUTTONS TO VOTE IF YOU'RE UNWILLING TO SUPPORT COMPROMISE UNQUOTE. BAKER REPLIED THAT HE UNAWARE OF THIS SPECIFIC PROPOSAL BUT WOULD REVIEW THE MATTER. HE WONDERED IF THIS WAS NOT AN EFFORT WHICH WOULD HAVE BEEN COMPETITIVE WITH MOVES TO POSTPONE THE VOTE SINE DIE -- MEASURE WHICH WE SUPPORTED BUT GUYANA HAD NOT. BAKER POINTED OUT THAT CERTAINLY USG WOULD HAVE PREFERRED A MOTION SINE DIE TO ONE WHICH WOULD HAVE ONLY TRANSFERRED ACTION TO HUMAN RIGHTS COMMITTEE. MANN REPLIED THAT HE DIDN'T KNOW IF THESE WERE COMPETING EFFORTS, BUT USG DID NOT APPEAR TO BE IN SPIRIT OF COMPROMISE AND QUOTE THIS CAUSED NO MEAN PROVOCATION UNQUOTE. BAKER STRESSED THAT RESOLUTION WHICH WAS FINALLY ADOPTED WAS DISTRESSING TO USG BECAUSE WE DEDICATED TO PARTICIPATION IN THE DECADE AGAINST RACISM, AND TO ADD THIS CONTROVERSIAL AND QUESTIONABLE DEFINITION MADE IT IMPOSSIBLE FOR US TO DO SO. USG DOES NOT FIND ZIONISM A FORM OF RACISM. IT CERTAINLY A POLITICAL MOVEMENT WITH CULTURAL AND RELIGIOUS EMPHASES, BUT TO DESCRIBE THE MOVEMENT AS RACIAL IN MOTIVATION BOTH INACCURATE AND PERNICIOUS.

7. MANN EXPRESSED TWO CONCERNS VITAL TO GOG MOTIVATING ITS POLICIES: (1) TERRITORIAL INTEGRITY - WHICH MUST BE PROTECTED FROM THREATS EITHER BY GUNS OR BY FRIENDS, LIMITED OFFICIAL USE

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AND (2) DEVELOPMENT PROMOTION OF TRADE, EXCHANGE OF IDEAS, INDUSTRIAL CORPORATIONS - QUOTE ONE MUST HAVE FRIENDS. WITHIN THOSE TWO CONCERNS LIES MUCH OF THE EXPLANATION OF OUR VOTES UNQUOTE. BAKER EXPRESSED APPRECIATION FOR THE CLEAR AND LOGICAL STATEMENT OF INTERESTS, AND OBSERVED THAT OUR ROLE IN 7TH SPECIAL SESSION WAS AN EFFORT TO SHOW COMPREHENSION FOR THIS SECOND CONCERN OF GUYANA'S WHICH SHARED BY MANY OTHER COUNTRIES. WE HAD HOPED THAT THIS EFFORT WOULD HAVE ENCOURAGED A CORRESPONDING WILLINGNESS OF OTHERS TO COMPREHEND OUR KEY CONCERNS WHEN WE MADE TH- KNOWN.

8. IN RESPONSE TO MANN'S STATEMENT THAT WE S;OULD NOT EXPECT 100 PERCENT AGREEMENT AT THE UN, BAKER NOTED

THAT THERE IS NO COUNTRY WITH WHICH WE SHARE 100 PERCENT
CONSENSUS ON UN MATTERS. HOWEVER, WE WORK FOR AS HIGH
A PERCENTAGE AS POSSIBLE. GUYANA'S SC MEMBERSHIP MEANS
THAT GOG WILL BE ACTIVE IN MOST IMPORTANT ISSUES; WE
WOULD HOPE WE COULD CONSULT OFTEN. MANN EXPRESSED
APPRECIATION FOR BAKER'S CANDOR AND SAID HE WOULD FAITH-
FULLY REPORT THIS DISCUSSION TO HIS GOVERNMENT AND LOOKED
FORWARD TO FUTURE CONSULTATIONS. KISSINGER

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